

## **Appendix E**

### **DEFINITIONS OF TERMS AND SOURCES OF INFORMATION**

## List of Acronyms

ACT	Achieving Change for Texans
AFDC	Aid to Families with Dependent Children
CCDBG	Child Care and Development Block Grant
CCDF	Child Care and Development Fund
CCMS	Child Care Management Services
CDA	Child Development Associate
CCP	Child Care Professional
CPS	Child Protective Services
DV	Designated Vendor
ECI	Texas Interagency Council on Early Childhood Intervention
FFY	Federal Fiscal Year
FMAP	Federal Medical Assistance Percentage
FPIL	Federal Poverty Income Limit
FSET	Food Stamps, Employment and Training
FSA	Family Support Act
FY	State Fiscal Year
HB	House Bill
HHS	United States Department of Health and Human Services
HHSC	Texas Health and Human Services Commission
HIPPY	Home Instruction Program for Preschool Youngsters
LBB	Legislative Budget Board
LWDA	Local Workforce Development Area
LWDB	Local Workforce Development Board
MOE	Maintenance Of Effort
PRWORA	Personal Responsibility and Work Opportunity Reconciliation Act
RMC	Ray Marshall Center for the Study of Human Resources (University of Texas at Austin)
R&R	Resource and Referral
SB	Senate Bill
SMI	State Median Income
SPBS	Strategic Planning and Budgeting System
SSI	Supplemental Security Income
STEP	Strategic Teacher Education Program
TACCRAA	Texas Association of Child Care Resource and Referral Agencies
TANF	Temporary Assistance for Needy Families
TDH	Texas Department of Health
TDHS	Texas Department of Human Services
TDPRS	Texas Department of Protective and Regulatory Services (now Texas Department of Family and Protective Services, TDFPS)
TEA	Texas Education Agency
TEACH	Teacher Education and Compensation Helps
TRS	Texas Rising Star
TWC	Texas Workforce Commission
WIA	Workforce Investment Act
WtW	Welfare to Work

## **Definition of Terms Used in Appendix B: Policy/Statistical Profiles**

The categories of data used in the policy and statistical profiles are defined below. These are listed in the order of their appearance in the four-page profiles.

### **Demographic and Contextual Data**

**Total population:** Total population residing in the Local Workforce Development Area.

Source: U.S. Department of Commerce, 2000 Census, Texas Summary File 1 Data, U.S. Bureau of the Census as compiled by the Texas State Data Center, Texas A&M University.

**Overall poverty rate:** Percent of area's population living in poverty according to the federal poverty guidelines.

Source: U.S. Department of Commerce, 2000 Census, Census 2000 Demographic Profiles 2-4, U.S. Bureau of the Census as compiled by the Texas State Data Center, Texas A&M University.

**Child population:** Total number of children aged 0 to 17 living in the area.

Source: U.S. Department of Commerce, 2000 Census of Population, U.S. Bureau of the Census as compiled by the Texas State Data Center, Texas A&M University. Census 1990 and Census 2000.

**Child poverty rate:** Percent of children aged 0 to 17 who live in poverty.

Source: U.S. Department of Commerce, 2000 Census, Census 2000 Demographic Profiles 2-4, U.S. Bureau of the Census as compiled by the Texas State Data Center, Texas A&M University.

**Child population growth:** Percent increase in child population from 1990 to 2000.

Source: U.S. Department of Commerce, 2000 Census, Census 2000 Demographic Profiles 2-4, U.S. Bureau of the Census as compiled by the Texas State Data Center, Texas A&M University.

**Child ethnicity/race:** Percent of total child population of a specific ethnicity/race.

**White:** White alone (non-Hispanic/Latino).

**Black:** Black or African American alone (non-Hispanic/Latino).

**Hispanic:** Hispanic or Latino of any race.

**Other:** Other alone (non-Hispanic/Latino), including American Indian/Alaskan Native, Asian, and Hawaiian/Pacific Islander.

Source: U.S. Department of Commerce, 2000 Census of Population, U.S. Bureau of the Census as compiled by the Texas State Data Center, Texas A&M University (Table 2 - Table 4).

**Unemployment rates:** Percent unemployed as share of the labor force (persons 16-64 years old who are working or actively looking for work) in 1998, 1999, 2000, and 2001.

Source: Texas Workforce Commission. <http://www.twc.state.tx.us/lmi/lfs/type/unemployment/unemploymentwdapivottable.xls> (No longer available)

## Key Dates

**Board certification date:** Date on which the local workforce development board was officially certified to begin operating workforce programs.

Source: Texas Workforce Commission.

**Child care management transition date:** Date on which the board assumed the responsibility for managing subsidized child care program from the Texas Workforce Commission.

Source: Texas Workforce Commission.

**Date of first new child care contract award:** Date on which the board signed its first contract with a child care contractor following its first Request for Proposals after assuming management of child care programs.

Source: Local workforce development boards. Multiple year agreements and contracts signed by TWC before the transfer of child care responsibilities to the Boards were maintained until the boards published their own Request for Proposal and were in a position to issue their own contracts.

## **Basic Income Eligibility Policies through FY 2003:**

Income eligibility levels for individuals who qualify for subsidy based on income alone.

Source: Texas Workforce Commission, Texas State Plan for Child Care & Development Fund Services, FYs 1998-1999, 2000-2001 & 2002-2003 and local workforce development boards and policy documentations.

## **Parental Co-payments Policy through FY 2003:**

Co-payments are amount of payment that parents pay as a share of the total cost for child care services received. The amount is a percentage of gross monthly household income. Choices/TANF participants, SSI recipients, Food Stamp E & T participants and parents of children who are in protective services (unless TDPRS assesses a fee) are exempt from co-payment.

Example: “9% for 1 child, 11% for 2 or more children” means that co-payments that parents have to pay are equal to 9% of their monthly household income (before deductions) if they receive subsidy for the care of 1 child or 11% of their income if they receive subsidies for 2 children or more. Large family size (7 or more people) reduces the co-pay to 65% of the above-assessed fee.

Source: Texas Workforce Commission, Texas State Plan for Child Care & Development Fund Services, FY 1998-1999, FY 2000-2001, & FY 2002-2003 and local workforce development boards and policy documentations.

## **Funding to Local Areas**

**Initial allocation:** Original allocation of funds to the local workforce boards, which includes federal and state funds.

**Adjusted allocation:** Adjusted allocation of federal and state funds to local boards, after adding additional allocations that occurred during a fiscal year, and adding or subtracting funds as a result of the de-obligation process. Beginning in FY 2001, this amount may also include funds from the FSE&T and Welfare-to-Work programs.

**Federal funds requiring local match:** The additional amount of federal funds that the local workforce area could receive if they provide the required local match. This is included in the total adjusted allocation listed above. This included the original amount of unmatched federal funds, additional unmatched

funds allocated to local boards during a fiscal year, and adjustments to unmatched federal funds resulting from the de-obligation process.

**Adjustments to unmatched federal funds:** The total amount of unmatched federal funds added to or removed from a local board's allocation as a result of the de-obligation process.

**Total local match required:** Target amount of monies to be raised locally in order to receive the maximum amount of unmatched federal funds.

Source: Tables made available to RMC by Texas Workforce Commission.

### **Child Care Provider Reimbursement Rates:**

Amount paid to the provider by the government. This amount plus parental co-payment equals the total payment to the provider. In the case of LWDB 28, two rates are provided for the first period (FY 1998 and FY 1999) as a change of boundaries occurred in 1998, which merged these 2 areas into the present day Gulf Coast Local Workforce Development Board.

**Licensed center full day infant care:** Maximum daily reimbursement rates for care provided in licensed day care centers, full-time slot for infants (0-17 months).

**Licensed center full day pre-school care:** Maximum daily reimbursement rates for care provided in licensed day care centers, full-time slot for pre-school children (36-71 months).

**Registered family home full day infant care:** Maximum daily reimbursement rates for care provided in registered family homes, full-time slot for infants (0-17 months).

**Registered family home full day pre-school care:** Maximum daily reimbursement rates for care provided in registered family homes, full day slot for pre-schooler (36-71 months).

Source: Texas Workforce Commission, Texas State Plan for Child Care & Development Fund Services, FYs 1998-1999, 2000-2001, & 2002-2003 and local workforce development boards and policy documentations.

## Characteristics of Subsidy Spells

**Median spell length in months:** Estimate of the central tendency of family child care subsidy durations, in months, with half of all child care spells being shorter and half longer than this estimate. Spells are defined as the number of consecutive calendar months for which any child in the family receives any amount of subsidy.

Source: RMC staff tabulation of child care subsidy data received from Texas Workforce Commission.

## Characteristics of Subsidy Recipients

### Children

**Total children receiving care:** Total number of children in the area receiving subsidized care per fiscal year.

Source: RMC staff tabulation of child care subsidy data received from Texas Workforce Commission.

**Age of child:** Age of child receiving subsidized care per fiscal year within age categories. (Unduplicated within year).

Source: RMC staff tabulation of child care subsidy data received from Texas Workforce Commission.

**Race/ethnicity of child:** Race/Ethnicity of child receiving care as share of the entire group of subsidized children. The “Other” category includes American Indians, Alaskan Natives, Asians, Hawaiian and Pacific Islanders.

Source: RMC staff tabulation of child care subsidy data received from Texas Workforce Commission.

### Family

#### **Average number of subsidized children per family**

Families with one child: Families with one child as a share of all subsidized families for the given year.

Example: “Families with one child: 15%” means that families with one child represents 15% of all families subsidized that year.

Source: RMC staff tabulation of child care subsidy data received from Texas Workforce Commission.

## **Parent**

**Marital status (if known):** Marital status of parents who received subsidy as share of the total number of subsidized parents in that year. If the marital status was not included, it was dropped from the percentages.

Example: “Single (never married): 25% in 1998” means that 25% of all parents whose marital status is known were single.

Source: RMC staff tabulation of child care subsidy data received from Texas Workforce Commission.

## **Characteristics of Services Provided**

**Type of care arrangement:** Types of care arrangement as share of total care provided, based on primary care provider. In case of multiple providers per month, the one with highest subsidy amount was used.

Example: “Center: 35% in FY 1999” means that 35% of the total amount of subsidized care was provided in Licensed Day Care Centers in FY 1999.

### **Features of care provided:**

**Self-arranged care (percent using):** Percent using self-arranged care as share of the total care provided, based on primary care provider.

**Full-time care (percent using):** Full-time care as percent of total care provided, if a client was full-time any time during that month.

### **Reason for care:**

Reasons for providing care as share of total services by all type of providers, based on primary care provider.

Example: “Working/seeking work: 70% in FY 2000” means that 70% of subsidized services were given to parents that year because they were working or seeking work.

### **Eligibility type:**

Categorization of eligibility for care calculated as a share of total care provided, based on group code.

**Income eligible:** This eligibility type category includes care provided on the basis of income alone.

**Choices/TANF:** This category includes care provided to those receiving or applying for cash assistance (TANF), or in Choices, the workforce development program associated with cash assistance in Texas.

**Transitional:** This category includes care provided to those who recently left cash assistance.



**Other work force programs:** This category includes care provided to those in workforce development programs other than Choices (e.g., WIA, WtW, FSE&T)

**Other:** Other eligibility types not included in the categories above.

**Family-level subsidy amount:**

Amount that providers receive from the government for the average family receiving services. The subsidy amount plus co-payment equals the total payment to the provider.

**Family-level co-payment**

**Percent of families with co-payment due:** Percent of families with co-pay obligations as share of all parents receiving services. Choices participants, Food Stamp Employment & Training recipients, and child protection service participants are exempt from co-payment.

Example: “FY 2001: 50%” means that, in FY 2001, 50% of all parents receiving services had to pay a co-payment.

Average monthly co-payment (of those with co-payment due): Average monthly amount due from those parents owing co-payment.

Example: “FY 2000: \$140” means that in FY 2000, those who had to make co-payments paid an average of \$140 per month of subsidy.

**Percent of service months by age:** Percent of service months provided per age group per fiscal year as share of all service months.

Example: “FY 1998: Pre-school (36-71 months): 24%” means that pre-school children received 24% of all service months of subsidized care in FY 1998.

Source: RMC staff tabulation of child care data from Texas Workforce Commission.

## Charts

**Chart 1. Percent in center-based care**

Percentage of units in subsidized in child care centers (not in home-based facilities) as share of the total number of units in subsidized care.

Source: RMC staff tabulation of child-months of care based on data from Texas Workforce Commission.

**Chart 2. Percent of care provided by Texas Rising Star providers**

Percentage of care provided by Texas Rising Stars providers as share of total subsidized care.

Source: RMC staff tabulation of child-months of care based on data from Texas Workforce Commission.

**Chart 3. Total paid for care**

Total monthly dollar amount paid for subsidized care, summed to family level. Total paid includes both the subsidized portion and the family co-payment, if applicable.

Source: RMC staff tabulation of child-months of care based on data from Texas Workforce Commission.

## **Definition of Terms Used in Appendix C Indicator Maps**

### **Co-payment Policy Variation**

Describes local policy regarding the percentage of monthly household income families must pay as a share of the total cost for child care services received. Only the latest policy that applied within the time interval is listed. Choices participants, Food Stamp E & T recipients and child protection services participants are exempt from co-payment. For areas that have different policies for different eligibility groups, the policy for income eligible recipients is shown.

Source: Texas Workforce Commission, Texas State Plan for child Care & Development Funds Services, FYs 1998-1999, 2000-2001, & 2002-2003, and local workforce development boards.

### **Reimbursement Rate Increase**

Measures the percent increase across the time interval in the maximum reimbursement rates for one of the most common categories of care: full-time slots for pre-school children (36-71 months) in licensed day care centers.

Source: Texas Workforce Commission, Texas State Plan for child Care & Development Funds Services, FYs 1998-1999, 2000-2001, & 2002-2003, and local workforce development boards.

### **Share of Low-Income Children Served**

Number of children receiving subsidized child care at any time during the fiscal year divided by number of poor children (families living below 100% FPIL) living in the area. Other denominators that might better approximate the eligible population will be explored in the final year of this project.

Source: RMC staff tabulation of child care data from Texas Workforce Commission and U.S. Bureau of the Census as compiled by the Texas State Data Center, Texas A&M University

## **De-obligation/Re-obligation of Funds**

Based on amount of unmatched federal funds added to or removed from a local board's initial allocation. De-obligation occurs when an area loses funds, and re-obligation occurs when an area gains funds.

Source: Funding allocation tables made available to RMC by Texas Workforce Commission.

## **Percent of Care from Texas Rising Star Providers**

Percentage of days in care provided by Texas Rising Stars providers as a share of total days of subsidized care.

Source: RMC staff tabulation of child care subsidy data from Texas Workforce Commission.

## **Median Subsidized Spell Duration**

Estimate of the central tendency of family child care subsidy durations, in months, with half of all child care spells being shorter and half longer than this estimate. Spells are defined as the number of consecutive calendar months for which any child in the family receives any amount of subsidy.

Source: RMC staff analysis of child care subsidy data from Texas Workforce Commission. Medians are estimated using hazard model based on all censored and uncensored spells occurring within a moving three-year window. Limited to the first spell per family only, and are reported for the middle year of this window.